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CERTIFICATION STATEMENT

on behalf of the

NATIONAL WILDFIRE COORDINATING GROUP

The following material attains the instructional design standards prescribed for training products developed and coordinated by the National Wildfire Coordinating Group. The training material is certified for interagency use and is known as:

Strategic Operational Planning, S-482

[Signature]
Operations and Training Committee Chair

6/26/2015
Date
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Strategic Operational Planning

S-482

Student Workbook
June 2015

Sponsored for National Wildfire Coordinating Group (NWCG) publication by the NWCG Training Committee. Comments regarding the content of this publication should be directed to the NWCG Training Branch at BLM_FA_NWCG_Training@blm.gov.

Hard copies of the S-482 Instructor Guide and Student Workbook cannot be ordered from NWCG. If you need copies of these documents, print the PDF files from the S-482 Course Materials CD.

Previous editions: None

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PREFACE

Strategic Operational Planning, S-482, is a required training course in the National Interagency Incident Management System: Wildland Fire Qualification System Guide (PMS 310-1).

This course was developed by an interagency group of subject matter experts with direction and guidance from the National Wildfire Coordinating Group (NWCG) Training Branch. The primary participants in this development effort were:

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USDI NATIONAL PARK SERVICE
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NWCG TRAINING BRANCH

The NWCG appreciates the efforts of these personnel and all those who have contributed to the development of this training product.
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Unit 1: Introduction to the Instructor-Led Component of S-482

Overview of the Unit

Introduction

Welcome to the instructor-led training (ILT) component of the S-482 Strategic Operational Planning course. This unit is an introduction to the ILT component of S-482.

The unit should take approximately 1 hour to complete.

A list of acronyms and abbreviated terms used in this course (IR/SR 1-1) can be found at the end of the unit.

Below is the unit outline, followed by the objectives for the unit and a list of any materials that may be needed.

Outline

This unit includes the following topics:

- Overview of the Unit
- Administrative Information
- Instructors, Coaches, and Student Introductions
- S-482 and the Strategic Operational Planner Position
- Course Objective
- Structure of the Instructor-led Component
- How to Evaluate the Course
- Summary of the Unit
Unit 1: Introduction to the Instructor-Led Component of S-482

Objectives

Upon completion of this unit, students should be able to:

- Understand the administrative information.
- Be familiar with the background of instructors, coaches, and students.
- Understand the relationship between S-482 and the Strategic Operational Planner position.
- Understand the course objective.
- Understand the structure of the instructor-led component.
- Understand how to evaluate the course.

Materials

The following materials are needed for this unit:

- In the classroom for the instructor, a computer with a projector and a screen to show electronic presentations

Instructional Codes

Below is a list of instructional codes used in the instructor-led component.

IG – Instructor Guide  
SW – Student Workbook  
HO – Handout  
IR – Instructor Reference  
SR – Student Reference  
Slide – PowerPoint
Administrative Information

The course coordinator or lead instructor presents administrative information related to the instructor-led training. Examples of information to discuss include:

- Student sign-in sheet
- Orientation to facilities (e.g., parking, vending machines, drinking fountains, and restrooms) and evaluation plan
- Etiquette for cell phones and pagers
- Local information (e.g., restaurant locations)
- Federal smoking policy

Instructors, Coaches, and Student Introductions

Instructors, coaches, and students introduce themselves. Examples of the types of information that may be shared during introductions include:

- Name and home unit
- Job title and duties
- Incident qualifications and experience
- Why students are interested in the SOPL position

S-482 and the Strategic Operational Planner Position

A description of the relationship between S-482 and the SOPL position was presented in the online component; however, it is important to review it again.

The S-482, Strategic Operational Planning, course is designed to meet the training needs of a Strategic Operational Planner (SOPL) on an incident as outlined in the National Incident Management System: Wildland Fire Qualification System Guide (PMS 310-1) and the position task book developed for the position.
Good Points

The S-482 course was developed based on tasks in the SOPL Position Task Book.

Course Objective

The S-482 course objective was presented in the online component; however, it is important to review it again.

Course objectives are stated in broad terms that define what students will be able to accomplish after completing the course. At the successful completion of this course, students will be able to:

- Perform basic tasks commonly required of a Strategic Operational Planner (SOPL) and possess the knowledge to successfully accomplish SOPL trainee assignments.

Structure of the Instructor-Led Component

This section explains the structure of the Instructor-led component.

Units in the Instructor-Led Component

The instructor-led component is composed of the following units:

- Unit 1: Introduction to the Instructor-Led Component of S-482
- Unit 2: Discuss the Online Component
- Unit 3: Initial Response Exercise
- Unit 4: Extended Response Exercise
- Unit 5: Panel Discussion (Optional)
Assessment for the Instructor-Led Component and Certificate of Completion for the Course

The assessment for the instructor-led component is graded on a pass-fail basis. **Students must pass the assessment for the instructor-led component to receive an NWCG certificate of completion for the course.**

Instructors and coaches will assess each student using the following criteria:

- **Attendance:** The student was present for the entire course.
- **Participation:** The student actively contributed to the class by offering ideas and/or asking questions and contributing to the small group in completing the exercises in the instructor-led component.
- **Completion of exercises in the online component:** The student completed the exercises in the online component and participated in the classroom (ILT component) discussions about the exercises.
- **SOPL skill set:** The student demonstrated the skills listed below.
  - Analytical skills: The ability to evaluate information effectively and solve problems.
  - Coordination skills: The ability to organize one's own work and coordinate that work with others and attend to several activities simultaneously, prioritizing and switching priorities as necessary.
  - Communication skills: The ability to express ideas and recommendations clearly as well as listen and correctly understand messages that other people are communicating. Being able to establish and maintain positive working relationships.
  - Critical thinking skills: The ability to gather, assess, and interpret relevant information; frame and effectively communicate issues and problems; and be open to creative and alternative solutions to complex problems.
Strategic thinking skills: The ability to look at the incident from a broader, longer term perspective to problem solve and assist with decisionmaking. Strategic thinking is very different from tactical thinking. Strategic thinking focuses on what should we be doing and why, whereas tactical thinking focuses on the hands-on part of getting the job done (who, what, when, and where).

How to Evaluate the Course

Evaluation forms will be provided to each student so they can evaluate the course.

Summary of the Unit

Review Unit Objectives

Now that students have completed this unit, they should be able to:

- Understand the administrative information.
- Be familiar with the background of instructors, coaches, and students.
- Understand the relationship between S-482 and the Strategic Operational Planner position.
- Understand the course objective.
- Understand the structure of the instructor-led component.
- Understand how to evaluate the course.

For More Information

Questions

Do students have any questions related to this unit?
IR/SR 1-1: Acronyms and Abbreviated Terms

Below is a list of acronyms and abbreviated terms used in this course.

AA – Agency Administrator
AAR – After Action Review
BFB – Basic Fire Behavior (as used in WFDSS)
BIA – Bureau of Indian Affairs (U.S. Department of the Interior)
BLM – Bureau of Land Management (U.S. Department of the Interior)
Blue Book – BIA Wildland Fire and Aviation Program Management and Operations Guide
CCP – Comprehensive Conservation Plan
CFR – Code of Federal Regulations
CoA – course of action
CWPP – Community Wildfire Protection Plans
DIVS – Division/Group Supervisor
DoA – Delegation of Authority
EA – Environmental Assessments
EFSA – Escaped Fire Situational Analysis
EIS – Environmental Impact Statement
ERC – Energy Release Component
ESA – Endangered Species Act of 1973
FBAN – Fire Behavior Analyst
FEIS – Fire Effects Information System
FMO – Fire Management Officer
FMP – fire management plan
FMU – Fire Management Unit

FOBS – Field Observer

FS – Forest Service (U.S. Department of Agriculture)

FSC – Finance Section Chief

FSPro – Fire Spread Probability (as used in WFDSS; also called Long-Term Fire Behavior)

FWS – Fish and Wildlife Service (U.S. Department of the Interior)

GACC – Geographic Area Coordination Center

GIS – Geographic Information System

GISS – Geographic Information System Specialist

GPS – Global Positioning System

GSAN – Geospatial Analyst

HO – Handout

IAM – Indian Affairs Manual

IAP – Incident Action Plan

IB – Instructional Bulletin

IBA – Incident Business Advisor

IC – Incident Commander

ILT – instructor-led training

IM – Instructional Memoranda

IMET – Incident Meteorologist

IMO – incident management organization

IMT – incident management team

IRPG – Incident Response Pocket Guide

L/RMP – land/resource management plan

LTAN – Long Term Fire Analyst
LTIP – Long-Term Implementation Plan

MAP – Management Action Point

mi/h – miles per hour

MIST – minimum impact suppression tactics

MUSYA – Multiple-Use Sustained-Yield Act of 1960

NEPA – National Environmental Policy Act of 1969

NFMA – National Forest Management Act of 1976

NHPA – National Historic Preservation Act of 1966

NIIMS – National Interagency Incident Management System

NMAC – National Multi-Agency Coordinating Group

NOAA – National Oceanic and Atmospheric Administration (U.S. Department of Commerce)

NPS – National Park Service (U.S. Department of the Interior)

NRCS – Natural Resources Conservation Service (U.S. Department of Agriculture)

NTFB – Near-Term Fire Behavior (as used in WFDSS)

NWCG – National Wildfire Coordinating Group

OA – organization assessment

OCM – online course module

OSC – Operations Section Chief

PIO – Public Information Officer

PL – Preparedness Level

PSC – Planning Section Chief

RA – Resource Advisor

RAWS – Remote Automated Weather Station

RCA – Risk and Complexity Assessment

Red Book – Interagency Standards for Fire and Fire Aviation Operations
RESL – Resources Unit Leader
RM – Reference Material
RMRS-GTR – Rocky Mountain Research Station [USDA Forest Service]-General Technical Report
RRA – relative risk assessment
RS – Resource Specialist
RXB1 – Prescribed Fire Burn Boss Type 1
SOF – Safety Officer
SOPL – Strategic Operational Planner
SPP – structure protection plan
STFB – Short-Term Fire Behavior (as used in WFDSS)
T&E – threatened and endangered
USDA – U.S. Department of Agriculture
USDI – U.S. Department of the Interior
WFDSS – Wildland Fire Decision Support System
WFIP – Wildland Fire Implementation Plan
WFSA – Wildland Fire Situation Analysis
Unit 2: Discuss the Online Component

Overview of the Unit

Introduction

This unit is critical because it will help ensure that students understand the concepts presented in the online component and are able to apply the concepts in the scenario-based exercises in Units 3 and 4 of the instructor-led component. This unit gives the instructors and students an opportunity to discuss the online component of this course and for instructors to provide additional information.

The unit should take approximately 11 hours to complete.

Below is the unit outline, followed by the objectives for the unit and a list of any materials that may be needed.

Outline

This unit includes the following topics:

- Overview of the Unit
- Discuss the Online Component
- Summary of the Unit

Objective

Upon completion of this unit, students should be able to:

- Apply the knowledge gained in the online component to successfully complete, in Units 3 and 4, the typical activities of a SOPL.
Materials

The following materials are needed for this unit:

- For the instructor, a computer with internet access, a projector, and a screen to show electronic presentations.

- For each student, a laptop computer with internet access and bookmarked links to the S-482 online component and the WFDSS website.

- Students should have their notes from completing the modules and exercises in the online component.

Instructional Codes

Below is a list of instructional codes used in the instructor-led component.

IG – Instructor Guide
SW – Student Workbook
HO – Handout
IR – Instructor Reference
SR – Student Reference
Slide – PowerPoint
## Discuss the Online Component

### Introduction

In this section, the instructors will discuss the online component. Students may find it helpful to follow along on their laptops as the instructor discusses each module. The online component included the following modules:

<table>
<thead>
<tr>
<th>Background Information</th>
<th>SOPL's Typical Responsibilities and Activities</th>
</tr>
</thead>
<tbody>
<tr>
<td>Module 2: Strategic Operational Planner (SOPL) Position</td>
<td>Module 8: Typical Activities a SOPL Performs</td>
</tr>
<tr>
<td>Module 3: Federal Wildland Fire Management Policy and Implementation as Related to the SOPL Position</td>
<td>Module 9: Gain and Maintain Situation Awareness</td>
</tr>
<tr>
<td>Module 4: Local Agency Land Management Planning</td>
<td>Module 10: Determine the Planning Area</td>
</tr>
<tr>
<td>Module 5: Relationship Between Land Management Planning and Incident Management Planning</td>
<td>Module 11: Analyze Incident Objectives and Incident Requirements</td>
</tr>
<tr>
<td>Module 6: Decisionmaking Environments and Decision Support</td>
<td>Module 12: Conduct a Resource Benefit Assessment</td>
</tr>
<tr>
<td>Module 7: Agency Administrator's Intent for the Incident</td>
<td>Module 13: Conduct Risk Assessments</td>
</tr>
<tr>
<td></td>
<td>Module 14: Develop a Course of Action</td>
</tr>
<tr>
<td></td>
<td>Module 15: Approve or Reject the Incident Decision (AA)</td>
</tr>
<tr>
<td></td>
<td>Module 16: Implement the Incident Decision (IMO)</td>
</tr>
<tr>
<td></td>
<td>Module 17: Evaluate the Incident Decision</td>
</tr>
</tbody>
</table>
Module 2: Strategic Operational Planner (SOPL) Position

This module provided an introduction to the Strategic Operational Planner (SOPL) position. The module also described the SOPL's responsibilities, the SOPL's supervisor, and the skill set needed to perform successfully.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.

Objectives and Discussion Questions

- **Identify the SOPL's responsibilities.**

  Before you started this course, you may have had some perceptions about the SOPL's responsibilities. How did your perceptions of the SOPL's responsibilities line up with what was described in this module? Were they the same or different?

- **Identify what positions may serve as the SOPL's supervisor.**

  Different positions may serve as the SOPL supervisor. How do you think that affects the SOPL on an assignment?

- **Identify the skill set needed to perform as a SOPL trainee.**

  How is the SOPL skill set (analytical skills, coordination skills, communication skills, critical thinking skills, and strategic thinking skills) different from the DIVS or RXB2/1 skill set?
Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Exercise</th>
<th>SOPL Position Task Book</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Read the <a href="#">SOPL Position Task Book</a> and become familiar with the tasks. If you have any questions related to the SOPL Position Task Book, bring those questions with you to the instructor-led component of the course.</td>
</tr>
</tbody>
</table>
Module 3: Federal Wildland Fire Management Policy and Implementation as Related to the SOPL Position

This module provided a broad overview of Federal wildland fire management policy and implementation as they relate to the SOPL position.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.

Objectives and Discussion Questions

- **Identify how Federal fire management policy and implementation guidance have evolved over the past century.**
  
  How familiar are you with Federal fire management policy and implementation guidance?

  How has Federal fire management policy and implementation guidance changed over the past century?

  Can the strategies (e.g., confine, monitor, and suppression) that are applied to all or portions of fire change as the fire moves across the landscape?

- **Identify how the SOPL position evolved with Federal wildland fire management policy.**

  Why did the SOPL position replace the Fire Use Manager position?
• Identify the nine guiding principles of the current Federal wildland fire management policy.

How many years have these nine guiding principles been in policy?

What are the nine guiding principles?

• Identify which policy statements in the current Federal wildland fire management policy are most relevant to the SOPL position.

There are 17 policy statements in the current Federal wildland fire management policy. Which of these policy statements are relevant to the SOPL position and why?

• Identify the intent of the current guidance for implementation of Federal wildland fire management policy.

What is the intent of the current guidance for implementation of Federal wildland fire management policy?

Why has implementation of Federal wildland fire management policy been challenging?
Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Exercise</th>
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<tbody>
<tr>
<td>Read the 2009 Guidance for Implementation</td>
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</table>

Read the [2009 Guidance for Implementation](#). Pay special attention to the following:

1. Nine guidelines for implementation
2. Policy clarification of management intent and implementation actions for each of the 17 policy statements

If you have any questions related to the 2009 Guidance for Implementation, bring those questions with you to the instructor-led component of the course.
Module 4: Local Agency Land Management Planning

This module described the relationship among laws, policies, and land management planning related to wildland fire.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.

Objectives and Discussion Questions

- **Identify how Federal laws and agency policies are related to land management planning.**
  
  What is land management planning and why is it important to land management agencies?

  What are examples of Federal laws related to land management planning?

  What are examples of agency policies related to land management planning?

- **Identify the role the local agency’s land management planning documents (the land/resource management plan and the fire management plan) play in fire management decisions.**
  
  What role does the L/RMP and FMP play in fire management decisions?
Unit 2: Discuss the Online Component

- Identify the role the local agency's land management objectives and requirements play in determining management's response to a wildfire.

What role do land management objectives play in determining how management responds to a wildfire?

What role do land management requirements play in determining how management responds to a fire?

Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Exercise</th>
<th>Role of the L/RMP and FMP</th>
</tr>
</thead>
<tbody>
<tr>
<td>Review the 2009 Guidance for Implementation and look for references related to the L/RMP and FMP. Write down specific references to the L/RMP and FMP.</td>
<td>As you complete this exercise, write down what you learned. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.</td>
</tr>
</tbody>
</table>
**Review the Local Agency's L/RMP and FMP**

As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Obtain a copy (electronic or hardcopy) of your local agency's L/RMP and FMP, and do the following:

1. Before you started this course, how familiar were you with your local agency's L/RMP and FMP? As you reviewed the L/RMP or FMP, was there anything you read that surprised you?

2. Review the L/RMP to get a general idea of what information is in the document. What year was it published? Find the land management objectives and requirements. How difficult was it to read and understand?

3. Review the FMP to get a general idea of what information is in the document. What year was it published? Look to see if you can determine the relationship between the L/RMP and FMP.
Module 5: Relationship Between Land Management Planning and Incident Management Planning

This module described the critical relationship between land management planning and incident management planning.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.

Objectives and Discussion Questions

- Describe the relationship between land management planning and incident management planning.

  What is the relationship between land management planning and incident management planning?

- Diagram and describe the relationships among land management planning documents (e.g., L/RMP and FMP) and incident management planning documents (the Incident Decision, Delegation of Authority, and Incident Action Plan).

  Describe the relationships among land management planning documents and incident management planning documents?
- Identify the role of the incident management planning documents (the Incident Decision, Delegation of Authority, and Incident Action Plan) in incident management planning.

What is the role of the Incident Decision?

What is the role of the Delegation of Authority?

What is the role of the Incident Action Plan?

- Diagram and describe the relationships among land management objectives, incident objectives, and tactical objectives.

What are the relationships among land management objectives, incident objectives, and tactical objectives?

Do the three types of objectives need to be consistent with each other?

Where are land management objectives documented?

- Diagram and describe the relationship between land management requirements and incident requirements.

What is the relationship between land management requirements and incident requirements?

Where are land management requirements documented?

Are you comfortable with distinguishing the difference between an objective and a requirement?

**Exercises**

There were no exercises in this module.
Module 6. Decisionmaking Environments and Decision Support

This module provided an overview of the different decisionmaking environments used in incident management and the SOPL's involvement in those environments. It also briefly discussed a framework the SOPL can use to provide decision support. The module ended with an introduction to the decision support system (WFDSS) that is used to aid fire managers and administrators in making risk-informed decisions.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.

Objectives and Discussion Questions

- Identify the function of a SOPL in each of the decisionmaking environments (programmatic, strategic, operational, and real-time) commonly used in incident management for a wildfire.

  What is an example of a programmatic decision?

  What is an example of a strategic decision?

  What is an example of an operational decision?

  What is an example of a real-time decision?
• **Identify a risk management framework the SOPL can use to provide decision support and complete assigned responsibilities.**

  What is an example of a risk management framework the SOPL can use to provide decision support and complete assigned responsibilities?

  What is the value in using a risk management framework to provide decision support to the AA and IC?

• **Identify the characteristics of the Wildland Fire Decision Support System (WFDSS).**

  How much experience have you had with using WFDSS before taking this course?

  What are some characteristics of WFDSS?

  How does WFDSS help AA make more informed decisions?

**Exercises**

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Exercise</th>
</tr>
</thead>
</table>

**Decision Making for Wildfires: A Guide for Applying a Risk Management Process at the Incident Level**

As you complete this exercise, record any questions you have related to the publication (see link below). Bring your questions with you to the instructor-led component of the course.

Exercise

WFDSS References in Red Book and Blue Book

As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Search the Interagency Standards for Fire and Fire Aviation Operations (Red Book) and/or the Wildland Fire and Aviation Program Management and Operations Guide (Blue Book) for references related to WFDSS and the Published Decision. Answer the questions below:

1. For the agency where you work, do initial attack fires need a Published Decision in WFDSS?
2. For the agency where you work, do fires that escape initial attack need a Published Decision in WFDSS?
3. For the agency where you work, do fires being managed for multiple objectives (protection objectives and resource benefit objectives) need a Published Decision in WFDSS?
4. For the agency where you work, what are the approval requirements for the Published Decision?

Read Appendix N in the Interagency Standards for Fire and Fire Aviation Operations (Red Book).
Navigating in WFDSS

As you complete this exercise, write down what you learned. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

In this exercise, you will become oriented with how to navigate in the current wildfire decision support system (WFDSS). To perform successfully on an assignment, a SOPL trainee needs to be able to navigate through WFDSS.

Below is a list of actions you need to complete for this exercise. Because WFDSS is continuously updated, you will need to refer to the WFDSS website for instructions on how to complete the actions listed below.

Go to the WFDSS website and do the following:

Actions:

- Become familiar with the information that is available from the home page.

- If you do not already have a WFDSS account, navigate to the Request an Account page, and request an account.

- Go to the WFDSS Help page, and become familiar with how to obtain help.
  
  o Find the WFDSS glossary page.
  
  o Find the WFDSS user roles page and read the information about the different types of users.

- Go to the WFDSS Training page. This page provides lessons and other training materials on how to use WFDSS. Become familiar with what training is available.
Go to the Sign In To Training page. This is where you sign in to the WFDSS Training System and create **simulated** incidents to practice using WFDSS.

Go to the Sign In To Production page. This is where you sign in to the WFDSS Production System to document Incident Decisions for **real incidents** and to perform other WFDSS activities. You can also find information about any incident that has been entered in WFDSS.

- Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.

If you have difficulty completing any of these activities related to WFDSS, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.
Module 7: Agency Administrator's Intent for the Incident

This module provided an overview of the AA's intent for an incident, including an explanation of leader's intent and how it relates to the AA's intent, and the relationship between the AA's (leader's) intent and the Incident Decision. The module also described factors that drive the AA's intent for the incident.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.

Objectives and Discussion Questions

- **Identify where the AA's intent for the incident is documented.**
  
  Where does the AA document his or her intent for the incident?
  
  If the AA intent is not clearly understood, what should the SOPL do?
  
  What are some challenges for the SOPL if there is more than one AA on an incident?

- **Identify factors that drive the AA's intent for the incident.**
  
  What are some factors that drive the AA's intent for this incident?
  
  How do you think the AA's own comfort level with risk may affect his or her intent for the incident?

**Exercises**

There were no exercises in this module.
Good Points

Modules 1–7, which were just discussed, provided background (historical and foundational) information related to the SOPL position.

Modules 8–17, which will be reviewed next, described the typical responsibilities and activities a SOPL assists with on an incident:

- Gain and maintain situation awareness.
- Develop an Incident Decision:
  - Determine the planning area.
  - Analyze incident objectives and incident requirements.
  - Conduct a resource benefit assessment.
  - Conduct risk assessments.
  - Develop a course of action.
- Approve or reject the Incident Decision (AA).
- Implement the Incident Decision (IMO).
- Evaluate the Incident Decision.
Module 8: Typical Activities a SOPL Performs

This module provided a broad overview of typical days in the life of a SOPL, the SOPL’s work relationships, and critical information a SOPL needs to obtain during the initial briefing with the Agency Administrator and/or Incident Commander.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.

Objectives and Discussion Questions

- **Identify typical activities the SOPL performs throughout the life of an incident, from predispatch through demobilization.**

  What are typical activities a SOPL performs during predispatch, when dispatched, the first day of the fire, the second day of the fire, and when demobilizing?

  How are the typical days in the life of a SOPL different than typical days in the life of a DIVS?

  What are examples of items that should be in a SOPL kit?

  Why is it important for the SOPL to establish a daily routine? What do you think would be part of that daily routine?

- **Define the relationships the SOPL has with the local agency and the incident management organization (IMO).**

  Think about your previous work relationships. Have you had experience working directly with an Agency Administrator or Incident Commander?

  What challenges do you think a SOPL would face related to establishing and maintaining work relationships with the AA and the IC?
Identify critical information the SOPL should obtain from the Agency Administrator and/or Incident Commander during the initial briefing.

What are examples of information the SOPL should obtain from the AA and/or IC during the initial briefing?

Why is it so important for the SOPL to find out his or her role in the incident organization structure?

What concerns do you, as a SOPL trainee, have about working closely with an AA?

Exercises

There were no exercises in this module.
Module 9: Gain and Maintain Situation Awareness

This module provided a broad overview of how the SOPL gains and maintains situation awareness. **Situation Awareness** is one of the steps in the Risk Management Cycle. Gaining and maintaining situation awareness are performed throughout the incident, in **all** of the steps of the Risk Management Cycle.

![Risk Management Cycle Diagram](image)

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.
Objectives and Discussion Questions

- **Identify the definition and purpose of situation awareness.**

  How is the situation awareness information that an AA needs to make decisions different than the situation awareness information that an IC needs to make decisions?

- **Identify position responsibilities related to gaining and maintaining situation awareness.**

  How does the LTAN help the SOPL gather strategic, long-term situation awareness information?

  What type of situation awareness information can the local agency staff provide the SOPL?

- **Identify activities the SOPL should typically perform related to gaining and maintaining situation awareness.**

  What are the biggest challenges for a SOPL when gathering and communicating strategic, long-term situation awareness?

  What are examples of decision support tools and resources that the SOPL can use for situation awareness? Refer to the Reference Material, Decision Support Tools and Resources, that was provided in the online component.
Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Situation Awareness and WFDSS</th>
</tr>
</thead>
</table>

As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Go to the [WFDSS website](http://www.wfdss.org) and do the following:

1. Go to the WFDSS Help page, and find and read information about situation awareness, situation assessment, and decision support tools (e.g., Energy Release Component, Basic Fire Behavior model, and Fire Spread Pro model).

2. Go to the WFDSS Training page (the page that provides lessons and other training materials), and do the following:
   - Identify the training materials relevant to situation awareness, situation assessment, and decision support tools to become familiar with what materials are available.

3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.
   - Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.
Find incident information (e.g., point of origin, incident size, incident cause, discovery date, and so on) and situation information that is displayed on a map (e.g., fire perimeter, point of origin, and fire weather and danger).

If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.
Module 10: Determine the Planning Area

This module provided a broad overview of the planning area, which is used for long-term, strategic planning and for developing the Incident Decision. The module also described the SOPL's typical activities associated with determining the planning area. Determining the planning area occurs during the Situation Awareness step of the Risk Management Cycle.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.
Objectives and Discussion Questions

- **Define "planning area" and identify its purpose.**
  
  What is the planning area?

  What is the purpose of a planning area?

  What information about the planning area can you find in an Incident Decision?

- **Identify position responsibilities related to the planning area.**
  
  What is the SOPL's responsibility related to the planning area?

  What are examples of responsibilities the LTAN may have related to the planning area?

- **Identify activities the SOPL should typically perform related to determining the planning area boundary.**
  
  What are the consequences of drawing a planning area that is too large?

  What are the consequences of drawing a planning area that is too small?

  If an output from the FSPro model is not available to determine the planning area boundary, how should the SOPL determine the planning area boundary?
If there is a low probability that a specific value will be affected by the fire, but there is a high consequence if the value is damaged by the fire, should the value be included in the planning area?

Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Planning Area and WFDSS</th>
</tr>
</thead>
<tbody>
<tr>
<td>As you complete this exercise, write down what you learned. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.</td>
</tr>
<tr>
<td>Go to the <a href="#">WFDSS website</a> and do the following:</td>
</tr>
<tr>
<td>1. Go to the WFDSS Help page, and find and read information about planning areas.</td>
</tr>
<tr>
<td>2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to planning areas to become familiar with what materials are available. At the time this course was developed, information about planning areas was included in the lesson on situation assessment.</td>
</tr>
<tr>
<td>3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.</td>
</tr>
<tr>
<td>o Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.</td>
</tr>
</tbody>
</table>
Find the map that displays the planning area(s).

If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.
Module 11: Analyze Incident Objectives and Incident Requirements

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.

Objectives and Discussion Questions

- **Identify the purpose and general categories of incident objectives.**
  
  What are the two general categories of incident objectives?

- **Identify the purpose of incident requirements.**
  
  What is the difference between an incident objective and an incident requirement?

- **Identify position responsibilities related to analyzing incident objectives and incident requirements.**
  
  Who is responsible for determining incident objectives?
  
  How does the SOPL’s decision support assistance related to analyzing incident objectives and incident requirements benefit the AA?
• Identify activities the SOPL should typically perform related to analyzing incident objectives.

What are examples of activities a SOPL should perform related to analyzing incident objectives?

What challenges may a SOPL have related to analyzing incident objectives?

• Identify activities the SOPL should typically perform related to analyzing incident requirements.

What are examples of activities a SOPL should perform related to analyzing incident requirements?

What challenges may a SOPL have related to analyzing incident requirements?

Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Exercise</th>
<th>Incident Objectives Project</th>
</tr>
</thead>
<tbody>
<tr>
<td>As you complete this exercise, write down what you learned. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.</td>
<td></td>
</tr>
<tr>
<td>Go to the <a href="http://www.wildlandfire.gov">Wildland Fire Management Research, Development &amp; Application web page</a> and do the following:</td>
<td></td>
</tr>
<tr>
<td>• Find and read the section titled &quot;Incident Objectives Project,&quot; including the briefing paper and white paper.</td>
<td></td>
</tr>
</tbody>
</table>
Incident Objectives and WFDSS

As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Go to the WFDSS website and do the following:

1. Go to the WFDSS Help page, and find and read information about objectives.

2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to objectives to become familiar with what materials are available.

3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.
   - Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.
   - Find the land management (strategic) objectives and incident objectives.

If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.
Incident Requirements and WFDSS

As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Go to the WFDSS website and perform these activities:

1. Go to the WFDSS Help page, and find and read information about requirements.

2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to requirements to become familiar with what materials are available.

3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.
   - Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.
   - Find the land management requirements and incident requirements.

If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.
Module 12: Conduct a Resource Benefit Assessment

This module provided a broad overview of the resource benefit assessment, which is used for developing the Incident Decision. The module also described the SOPL’s typical activities associated with conducting the assessment. Conducting the resource benefit assessment occurs during the Assessment step of the Risk Management Cycle.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.
Objectives and Discussion Questions

- **Identify the purpose of a resource benefit assessment.**

  The 2009 Guidance for Implementation of Federal Wildland Fire Management Policy provides specific direction to land managers related to beneficial effects of fire. What does the policy state?

  What are examples of resources that may benefit from the presence of fire?

  Why is it important to document in the Incident Decision information from the resource benefit assessment?

- **Identify position responsibilities related to conducting a resource benefit assessment.**

  What is the AA's responsibility related to conducting a resource benefit assessment?

  What might be the SOPL's responsibility related to conducting a resource benefit assessment?

- **Identify activities the SOPL should typically perform related to conducting a resource benefit assessment.**

  How does the SOPL find out where natural resource values that benefit from the presence of fire are located?

  Where would the SOPL find information on what fire conditions will benefit the resource value?

  What challenges do you see the SOPL having when conducting a resource benefit assessment?
Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Exercise</th>
<th>Resource Benefit Assessment and Fire Effects Information</th>
</tr>
</thead>
</table>

As you complete this exercise, write down what you learned. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them. Perform these activities:

1. Look at the land management objectives in your local unit's L/RMP and FMP, and list the values that benefit from exposure to wildfire.

2. Find out if your local unit has completed any fire effects analyses related to those values. Write down a description of what you found (e.g., title of the document).

3. Go to the Fire Effects Information System website and do a search on a species that was identified in the local unit's fire effects analyses and prescribed fire plans.
### Resource Benefit Assessment and WFDSS

As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Go to the [WFDSS website](#) and do the following:

1. **Go to the WFDSS Help page, and find and read information about resource benefit assessments.** Consider using the key word "benefit" to find information. What documentation does WFDSS require related to benefits?

2. **Go to the WFDSS Training page (the page that provides lessons and other training materials).** Identify the training materials relevant to resource benefit assessments.
Module 13: Conduct Risk Assessments

This module provided a broad overview of risk assessments, which are used for developing the Incident Decision. The module also described the SOPL’s typical activities associated with risk assessments. Conducting risk assessments occurs during the Assessment step of the Risk Management Cycle.

![Risk Management Cycle Diagram]

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.
Objectives and Discussion Questions

• **Define "risk assessment," and identify the purpose of a risk assessment.**

  What is the purpose of a risk assessment?

  How does a risk assessment help a firefighter make decisions?

  How does a risk assessment help the AA make decisions?

• **Distinguish the difference between the relative risk assessment and the extended risk assessment.**

  What is the difference between the RRA and the extended risk assessment?

  What type of information can the relative risk assessment provide to the Agency Administrator?

  What type of information can the extended risk assessment provide to the Agency Administrator?

• **Identify position responsibilities related to conducting risk assessments (RRA and extended risk assessment).**

  What are the AA's responsibilities related to the RRA and the extended risk assessment?

  What might be the SOPL's responsibilities related to the RRA and the extended risk assessment?

  What might be the LTAN's responsibilities related to the RRA and the extended risk assessment?
- **Given a scenario, accurately complete a relative risk assessment.**

  This will be discussed later when we review the exercise in which you were given a scenario and asked to complete an RRA.

- **Identify activities the SOPL should typically perform related to conducting an extended risk assessment.**

  What are examples of questions the AA may ask that an extended risk assessment can answer?

  What are some challenges a SOPL may encounter when discussing the results from the extended risk assessment with the AA and IC?
Exercises – RRA

Discuss the exercise(s) you were asked to complete, as shown below:

<table>
<thead>
<tr>
<th>Exercise</th>
</tr>
</thead>
<tbody>
<tr>
<td>Complete an RRA</td>
</tr>
</tbody>
</table>

As you complete this exercise, write down your answers to the questions. Bring your answers with you to the instructor-led component of the course, and be prepared to discuss them.

Open the exercise, Complete a Relative Risk Assessment, and read the instructions. You will also need the Relative Risk & Complexity Analysis Guidance (see message box below) to complete this exercise. Then answer these questions:

1. What did you determine the values rating to be (low, moderate, or high)? Why did you select this rating?

2. What did you determine the hazards rating to be (low, moderate, or high)? Why did you select this rating?

3. What did you determine the probability rating to be (low, moderate, or high)? Why did you select this rating?

4. What did you determine the relative risk rating to be (low, moderate, or high)? Why did you select this rating?
Answers to the exercise, Complete an RRA:

There are no right or wrong answers to the questions in this exercise; however, suggested answers are below.

- **Values rating**
  The most likely answer is "low"; however, moderate may also be an answer because of the mixed jurisdictions and T&E species.

- **Hazards rating**
  The most likely answer is "low."

- **Probability rating**
  The most likely answer is "moderate" or "high."

- **Relative risk rating**
  The most likely answers are "low" or "moderate." A "high" rating would be difficult to justify.

---

**RRA and WFDSS**

As you complete this exercise, record what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Go to the WFDSS website and do the following:

1. Go to the WFDSS Help page, and find and read information about the RRA.

2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to the RRA.
3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.
   
   - Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.
   - Find the RRA.

   If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.

Exercises – Extended Risk Assessment

Discuss the exercise(s) you were asked to complete, as shown below:

**Exercise**

**Interpret an FSPro Output**

As you complete this exercise, write down your answers to the questions. Bring your answers with you to the instructor-led component of the course, and be prepared to discuss them.

Look at the FSPro output (30-day FSPro output from August 1, 2011) below and answer these questions:

1. What is the probability of the fire reaching Cabin #1?
2. What is the probability of the fire reaching Cabin #2?
3. What is the probability of the fire reaching any point along Highway 14?
4. If a season-ending event typically happens by September 12, what is the probability that the fire will reach Cabin #2 before the end of the season?
Answers to the exercise, Interpret an FSPro Output:

1. High probability (80–100%) within 30 days
2. Very low probability within 30 days
3. 0.2–5% within 30 days
4. FSPro is not the right tool to answer this question because FSPro can only interpret probabilities for the next 30 days

Extended Risk Assessment and WFDSS

As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Go to the [WFDSS website](https://www.wfoss.com) and do the following:
1. Go to the WFDSS Help page:

   o Find and read information about the extended risk assessment. You may want to search using keywords such as "long term risk assessment." At the time this course was published, there was little information available on the WFDSS website related to the extended risk assessment.

   o Find information on the fire behavior models that the LTAN uses to assess hazards and probabilities. Answer the questions below:

       • What information can the Basic Fire Behavior (BFB) model provide? How would this information help the AA make decisions? What positions are qualified to run this model?

       • What information can the Short-Term Fire Behavior (STFB) model provide? How would this information help the AA make decisions? What positions are qualified to run this model?

       • What information can the Near-Term Fire Behavior (NTFB) model provide? How would this information help the AA make decisions? What positions are qualified to run this model?
• Go to the Sign In To Production page, and sign in to the WFDSS Production System. Search for an incident (using the incident name and incident year) that occurred on your local unit or any incident where an Incident Decision was approved and published. Find the RRA.

If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.

  o What information can the Fire Spread Probability (FSPro) model provide? How would this information help the AA make decisions? What positions are qualified to run this model?

2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to the extended risk assessment.

3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.

Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published. Answer these questions:

  o Is there documentation on the values located in the planning area?

  o Is there any documentation on the hazards to the values (e.g., long-term fire behavior or climatology)?
<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
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</thead>
<tbody>
<tr>
<td></td>
<td><strong>Is there any documentation on the probabilities of the fire affecting values?</strong></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.</strong></td>
</tr>
</tbody>
</table>
Module 14: Develop a Course of Action

This module provided a broad overview of the course of action (CoA), which is a component of the Incident Decision, and described the SOPL's associated activities. Developing a CoA occurs during the Risk Control step of the Risk Management Cycle.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.
Objectives and Discussion Questions

- Define "course of action (CoA)," and identify the purpose of the CoA.

  What is the definition of a CoA?

  What is the purpose of a CoA?

  What is the relationship between the CoA and incident objectives?

  What is the relationship between the CoA and risk assessments?

  What is the difference between a MAP and a trigger point?

- Identify position responsibilities related to developing a CoA.

  What are the SOPL's responsibilities related to developing a CoA?

- Identify activities the SOPL should typically perform related to developing a course of action for the Incident Decision.

  What are examples of activities the SOPL should typically perform related to developing a CoA?

  Who should the SOPL work with to develop the CoA?

  What challenges could a SOPL face when developing a CoA?
Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>The CoA and WFDSS</th>
</tr>
</thead>
<tbody>
<tr>
<td>As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them. Go to the <a href="https://wfdss.com">WFDSS website</a> and do the following:</td>
</tr>
<tr>
<td>1. Go to the WFDSS Help page, and find and read information about CoA.</td>
</tr>
<tr>
<td>2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to the CoA to become familiar with what materials are available.</td>
</tr>
<tr>
<td>3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.</td>
</tr>
<tr>
<td>o Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.</td>
</tr>
<tr>
<td>o Find the CoA and the estimated cost for the CoA.</td>
</tr>
</tbody>
</table>

If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.
**Exercise**

**The Organization Assessment and WFDSS**

As you complete this exercise, write down what you learned and your answer to the question. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Go to the [WFDSS website](#) and do the following:

1. Go to the WFDSS Help page, and find and read information about organization assessment.

2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to the organization assessment to become familiar with what materials are available.

3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.
   - Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.
   - Find and review the organization assessment.

If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.
Module 15: Approve or Reject the Incident Decision (AA)

This module provided an overview of the AA's approval or rejection of the Incident Decision and described the SOPL's related activities. The AA's approval or rejection of an Incident Decision occurs during the Decision step of the Risk Management Cycle.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.
Objectives and Discussion Questions

- **Identify the purpose of the AA approving or rejecting the Incident Decision.**
  
  Why is it important for the AA to approve or reject the Incident Decision?

  Why might an AA reject an Incident Decision?

- **Identify position responsibilities related to approving or rejecting the Incident Decision.**
  
  What is the SOPL's responsibility related to approving or rejecting the Incident Decision?

- **Identify how the SOPL can assist the AA with approving or rejecting the Incident Decision.**
  
  What are examples of how the SOPL can assist the AA with approving or rejecting the Incident Decision?

  What can the SOPL do to help ensure that the AA approves an Incident Decision?
Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

Approval or Rejection of the Incident Decision and WFDSS

As you complete this exercise, write down what you learned and your answers to the questions. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

Go to the WFDSS website and do the following:

1. Go to the WFDSS Help page, and find and read information about decision approval, decision rejection, and approval process.

2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to the decision approval, decision rejection, and approval process.

3. Go to the Sign In To Production page, and sign in to the WFDSS Production System.
   
   o Search for an incident (using the incident name and incident year) that occurred on your local unit or geographic area or any incident (e.g., Gold Pan 2013 or Enterprise 2014) where an Incident Decision was approved and published.
   
   o How many Incident Decisions were approved and published?

If you have difficulty completing these activities, talk with someone on your local unit who is familiar with WFDSS and ask them to help you.
Module 16: Implement the Incident Decision (IMO)

This module provided an overview of how the Incident Decision is implemented and described the SOPL’s related activities. Implementing the Incident Decision occurs during the Implementation step of the Risk Management Cycle.

![Risk Management Cycle diagram]

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.
Objectives and Discussion Questions

- **Identify the purpose of implementing the approved Incident Decision.**

  Why is it important to implement the approved Incident Decision?

- **Identify position responsibilities related to implementing the approved Incident Decision.**

  The AA delegates responsibility for implementing the Incident Decision to the IC. What does the IC do to implement the Incident Decision?

- **Identify activities the SOPL performs to assist with implementing the approved Incident Decision.**

  What are examples of activities a SOPL would perform related to implementing the approved Incident Decision?
  
  What challenges might a SOPL face when working with the IMO to implement the Incident Decision?
  
  If the OSC resists working with the SOPL, what could the SOPL do to gain the OSC’s respect?

**Exercises**

There were no exercises in this module.
Module 17: Evaluate the Incident Decision

This module provided an overview of how the Incident Decision is evaluated, and described the SOPL's associated activities. Evaluating the Incident Decision occurs during the Evaluation step of the Risk Management Cycle.

The objectives presented in this module are listed below followed by questions to discuss and a list of any exercises that students were asked to complete.
Objectives and Discussion Questions

- Identify the purpose of evaluating the approved Incident Decision.
  
  Why is it important to evaluate the approved Incident Decision?

- Identify position responsibilities related to evaluating the approved Incident Decision.
  
  What responsibilities does the AA have related to evaluating the approved Incident Decision?

  What responsibilities does the IC have related to evaluating the approved Incident Decision?

- Identify activities the SOPL should typically perform related to evaluating the approved Incident Decision.
  
  What are examples of activities the SOPL may typically perform related to evaluating the approved Incident Decision?

  What are examples of challenges the SOPL may encounter when evaluating the approved Incident Decision?
Exercises

In the online component, the students were asked to complete the following exercise(s) for this module. Review and discuss the exercise(s).

<table>
<thead>
<tr>
<th>Exercise</th>
<th>Periodic Assessment of the Incident Decision and WFDSS</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>As you complete this exercise, write down what you learned. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.</td>
</tr>
<tr>
<td></td>
<td>Go to the <a href="#">WFDSS website</a> and do the following:</td>
</tr>
<tr>
<td></td>
<td>1. Go to the WFDSS Help page, and find and read information about periodic assessments.</td>
</tr>
<tr>
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<td>2. Go to the WFDSS Training page (the page that provides lessons and other training materials). Identify the training materials relevant to periodic assessments to become familiar with materials that are available.</td>
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</table>
Evaluate the Incident Decision

As you complete this exercise, write down what you learned. Bring your notes with you to the instructor-led component of the course, and be prepared to discuss them.

This exercise will give you more information on how Incident Decisions evolve.

Perform these activities:

1. Read the analysis of the Incident Decisions for the Salt Springs incident (click here).
2. Read the analysis of the Incident Decisions for the Gold Pan incident (click here).

Summary of the Unit

Review Unit Objective

Now that students have completed this unit, they should be able to:

- Apply the knowledge gained in the online component to successfully complete, in Units 3 and 4, the typical activities of a SOPL.

Questions

Do students have any questions related to this unit?
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Unit 3: Initial Response Exercise

Overview of the Unit

Introduction

In this unit, students will complete an Initial Response Exercise. The exercise will give students experience providing decision support assistance to an AA to develop an initial Incident Decision. Typically, a SOPL is ordered after the initial Incident Decision has been developed and would not assist the AA with developing an initial Incident Decision. However, a local unit employee who has the SOPL skill set may provide decision support assistance to the AA to develop an initial Incident Decision.

In the Extended Response Exercise in Unit 4, students will gain experience with providing decision support assistance to an AA to develop a subsequent Incident Decision. The Extended Response Exercise is a continuation of the Initial Response Exercise.

Instructions for completing the Initial Response Exercise are provided in this unit. The unit should take approximately 2 hours to complete.

Below is the unit outline, followed by the objective for the unit and a list of any materials that may be needed.

Outline

This unit includes the following topics:

- Overview of the Unit
- Instructions for the Initial Response Exercise
- Summary of the Unit
Objective

Upon completion of this unit, students should be able to:

- Given an initial response wildfire scenario, perform basic tasks that may be assigned to a SOPL trainee.

Materials

The following materials are needed for this unit:

- For the instructor:
  - A computer with internet access, a projector, and a screen to show electronic presentations

- For each coach:
  - Assessment for the Instructor-Led Component (1 for each student in the coach's small group; coaches will use the assessment to evaluate students)

- For each small group:
  - Maps (2 or 3 per small group)
    - Aerial map (aerial photo; 11 x 17 inches, color)
    - Values map (11 x 17 inches, color)
    - Vicinity map (11 x 17 inches, color)
    - Agency map of area (optional)
  - Other materials
    - Flip chart and paper
    - 2 or 3 marking pens of different colors for writing on flip chart paper
For each student and coach:

- Laptop that has internet access (so students and coaches can access the online course materials if needed)
- Wildfire Scenario for the Initial Response Exercise (color) (HO 3-1)
- Relative Risk & Complexity Analysis Guidance (color) (HO 3-2)

**Instructional Codes**

Below is a list of instructional codes used in the instructor-led component.

IG – Instructor Guide  
SW – Student Workbook  
HO – Handout  
IR – Instructor Reference  
SR – Student Reference  
Slide – PowerPoint

**Instructions for the Initial Response Exercise**

**General Instructions for the Initial Response Exercise**

These are the general instructions for the Initial Response Exercise:

- Work in small groups to complete the exercise. The lead instructor will assign each student to a group. Each group will be assigned a coach who will play the role of the Agency Administrator and answer questions.

- The lead instructor will introduce the exercise and provide the exercise materials.
Complete the Following Tasks for the Initial Response Exercise

Using the Wildfire Scenario for the Initial Response Exercise handout (HO 3-1) and the materials provided, each group will complete the tasks listed below. If additional information is needed to complete the tasks, ask the lead instructor or the Agency Administrator (the coach). There are no right or wrong ways to complete the tasks. To help ensure the exercise is completed within the allotted time, use the estimated amount of time for each task as a guide.

1. Read and become familiar with the Wildfire Scenario for the Initial Response Exercise handout (HO 3-1), and review the maps. Ask the lead instructor to answer any questions and to clarify any of the information. Estimate 15 minutes to complete.

2. Create incident objectives and requirements to recommend to the Agency Administrator (AA). Estimate 15 minutes to complete.
   - Create one protection incident objective and one resource benefit incident objective.
   - Create incident requirements.

3. Complete an RRA, and document the logic and basis for determining the values, hazards, probabilities, and overall relative risk rating. Estimate 15 minutes to complete.

4. Determine the strategy(ies) to recommend to the AA for the course of action (CoA). Estimate 10 minutes to complete.

5. Prepare to give a briefing to the AA (the coach) that addresses the assigned tasks. Every member of the group is expected to participate in the briefing. Estimate 30 minutes to prepare. Each group will have approximately 10 to 15 minutes to present the briefing to the AA. The briefings will be given in front of the whole classroom. Consider the following for the group presentation:
   - Present situation awareness information.
   - Present the incident objectives and incident requirements and discuss why they are recommended.
   - Present the relative risk assessment (values rating, hazards rating, probability rating, and relative risk rating) and discuss why these ratings are recommended.
– Present the strategies that were considered for the CoA and which strategy(ies) are recommended and why.

Be prepared to answer the AA's questions about the group’s recommendations.

Summary of the Unit

Review Unit Objective

Now that students have completed this unit, they should be able to:

- Given an initial response wildfire scenario, perform basic tasks that may be assigned to a SOPL trainee.

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Unit 4: Extended Response Exercise

Overview of the Unit

Introduction

In this unit, students will gain experience with providing decision support assistance to an AA to develop a subsequent Incident Decision (any Incident Decision developed after the initial one). Instructions for completing the Extended Response Exercise are provided in this unit.

The unit should take approximately 6 hours to complete.

Below is the unit outline, followed by the objective for the unit and a list of any materials that may be needed.

Outline

This unit includes the following topics:

- Overview of the Unit
- Instructions for the Extended Response Exercise
- Summary of the Unit

Objective

Upon completion of this unit, students should be able to:

- Given an extended response wildfire scenario, perform basic tasks that may be assigned to a SOPL trainee.
Materials

The following materials are needed for this unit:

- For the instructor:
  - A computer with internet access, a projector, and a screen to show electronic presentations

- For each coach:
  - Assessment for the Instructor-Led Component (coaches will use the same assessment forms that were used in Unit 3)

- For each small group:
  - Maps (2 or 3 per small group)
    - Initial Response Exercise maps
      - Aerial map (aerial photo; 11 x 17 inches, color)
      - Values map (11 x 17 inches, color)
      - Vicinity map (11 x 17 inches, color)
      - Agency map of area (optional)
    - FSPro map (14 Day; 11 x 17 inches, color)
    - Work map (with fire perimeter and values at risk; 34 x 44 inches, color)
  - Other materials
    - 1 piece clear (not frosted) Mylar (36 x 48 inches)
    - Flip chart and paper
    - 2 or 3 marking pens of different colors for writing on flip chart paper
    - 4 marking pens of different colors for writing on Mylar
    - Masking tape
    - Ruler
For each student and coach:

- Laptop that has internet access (so students and coaches can access the online course materials if needed)
- Wildfire Scenario for the Extended Response Exercise (color) (HO 4-1)
- Relative Risk & Complexity Analysis Guidance (color) (HO 3-2)
- MAP Template (HO 4-2)
- Daily Fire Cost Estimator (to estimate costs for course of action and MAPs) (HO 4-3)

**Instructional Codes**

Below is a list of instructional codes used in the instructor-led component.

IG – Instructor Guide
SW – Student Workbook
HO – Handout
IR – Instructor Reference
SR – Student Reference
Slide – PowerPoint
Instructions for the Extended Response Exercise

General Instructions for the Extended Response Exercise

These are the general instructions for the Extended Response Exercise:

- To complete the Extended Response Exercise, continue to work in the same small groups and with the same coach as for the Initial Response Exercise.
- The lead instructor will introduce the exercise and provide the exercise materials.
- The extended response scenario is a continuation of the initial response scenario. HOWEVER, do NOT use the incident objectives and the initial RRA that were completed for the initial response scenario (in Unit 3). Refer to the Wildfire Scenario for the Extended Response Exercise (HO 4-1) for the incident objectives and the initial RRA to use to complete the assigned tasks for this unit (Unit 4).

Complete the Following Tasks for the Extended Response Exercise

Using the Wildfire Scenario for the Extended Response Exercise handout (HO 4-1) and materials provided, each group will complete the tasks listed below. If additional information is needed to complete the tasks, ask the lead instructor or the Agency Administrator (the coach). There are no right or wrong ways to complete the tasks. To help ensure the exercise is completed within the allotted time, use the estimated amount of time for each task as a guide.

1. Read and become familiar with the Wildfire Scenario for the Extended Response Exercise handout (HO 4-1), and review the maps. Ask the lead instructor to answer any questions and clarify any of the information. Estimate 15 to 30 minutes to complete.
2. Establish a planning area. Estimate 30 minutes to complete.
   - Draw the planning area on the Work map.
   - List the most important factors that the group considered when determining the size and location of the planning area.
   - Determine the approximate final size (number of acres) of the planning area.

3. Analyze objectives and requirements. Estimate 20 minutes to complete.
   - Determine if incident objectives and incident requirements are written clearly.
   - Determine if there are any conflicting objectives and requirements.
   - Determine if there are any additional objectives or requirements that need to be included.
   - Prioritize the incident objectives.

4. Conduct assessments. Estimate 2 hours to complete.
   - Relative Risk Assessment (RRA)
     - Complete a relative risk assessment (use the RRA chart that is in the Relative Risk & Complexity Analysis Guidance [HO 3-2]) and document the logic and basis for determining the values, hazards, probabilities, and overall relative risk rating.
   - Extended Risk Assessment
     - Complete an extended risk assessment for the values that may be damaged from the fire. The extended risk assessment should:
       - Include a values inventory; this inventory should also include any inferred values
       - Identify the hazards to the values
       - Determine the probabilities that the values will be damaged (obtain probabilities from the FSPro output)
Resource Benefit Assessment

- Complete a resource benefit assessment for the values that may benefit from the fire. The benefit assessment should:
  - Include a values inventory
  - List any recommendations to the AA

5. Develop a course of action (CoA). Estimate 1 hour and 30 minutes to complete.

- Determine Action Items.
  - Strategies (e.g., full suppression, monitor, and confine) to meet incident objectives and requirements
  - Priorities and management actions to meet incident objectives and requirements

- Develop MAPs to address all values at risk.
  - Draw the location of each MAP on the Work map.
  - Each MAP should include the following:
    - Estimated cost (to implement the MAP)
    - Condition(s) that when met (the "if" part of the MAP) would cause actions to be taken
    - Actions (this is the "then" part of the MAP)
    - Resources (this is the recommended resources needed to implement the MAP)

There may be a template on the laptop to document each MAP.

- List any recommendations to the AA related to firefighter and public safety, cost containment, and probability of success. Determine the overall estimated cost for this CoA.

- Write a justification for why this CoA is recommended.
Unit 4: Extended Response Exercise

- Complete an organization assessment (OA; use the Organization Assessment chart that is in the Relative Risk & Complexity Analysis Guidance [HO 3-2]) to determine the recommended type of management organization for the CoA.

Remember to discuss the CoA and OA with the AA (the coach). Remember, the AA is the decisionmaker.

6. Draft a decision rationale. Estimate 15 minutes to complete.

7. Prepare to give a briefing to the AA (your coach) that addresses the assigned tasks. Every member of the group is expected to participate in the briefing. Estimate 1 hour to prepare. Each group will have approximately 10 to 15 minutes to brief the AA. The briefings will be given in front of the whole classroom. Consider entering data into WFDSS and using WFDSS to present the briefing. Consider including the following in the briefing:

- Show the planning area on the map, and state why this planning area is recommended.
- Discuss any issues or concerns related to the incident objectives and incident requirements.
- Present the relative risk assessment (values rating, hazards rating, probability rating, and relative risk rating) and discuss why these ratings are recommended.
- Present the CoA (Action Items and MAPs).
  - Discuss the strategies that were considered for the CoA and which strategies were selected.
  - Discuss the management actions that need to be carried forward into the next two operational periods and addressed in the IAP.

Be prepared to answer the AA's questions about the group’s recommendations.

8. Return all the exercise materials to the coach.
Summary of the Unit

Review Unit Objective

Now that students have completed this unit, they should be able to:

- Given an extended response wildfire scenario, perform basic tasks that may be assigned to a SOPL trainee.

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Unit 5: Panel Discussion (Optional)

Overview of the Unit

Introduction

One of the online modules stated the following: "The effectiveness of a SOPL depends upon the relationship the SOPL builds with the local agency (host unit) and the IMO. These relationships impact everything the SOPL does, from developing products for the AA's approval to providing strategic operational planning support to the IC. In order for the SOPL to perform the assigned activities, the SOPL has to establish and maintain positive work relationships."

This optional unit is a panel discussion. This panel discussion will help students further understand the importance of the SOPL establishing and maintaining positive work relationships.

The unit should take approximately 1 hour to complete.

Below is the unit outline, followed by the objectives for the unit and a list of any materials that may be needed.

Outline

This unit includes the following topics:

- Overview of the Unit
- Panel Discussion
- Summary of the Unit

Objective

Upon completion of this unit, students should be able to:

- Describe the Agency Administrator’s, Incident Commander’s, Long Term Fire Analyst's, Operations Section Chief's, Resource Advisor's, and/or other position’s perspective of their work relationship with the SOPL.
Materials

There are no materials needed for this unit.

Instructional Codes

Below is a list of instructional codes used in the instructor-led component.

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Panel Discussion

The purpose of the panel discussion is to give students the opportunity to hear the Agency Administrator (AA), Incident Commander (IC), Long Term Fire Analyst (LTAN), Operations Section Chief (OSC), Resource Advisor (RA), and/or other positions describe their work relationship with the SOPL and the SOPL’s work relationship with them. Students will be given the opportunity to participate in the panel discussion by asking the panelists questions.

Summary of the Unit

Review Unit Objective

Now that students have completed this unit, they should be able to:

- Describe the Agency Administrator’s, Incident Commander’s, Long Term Fire Analyst’s, Operations Section Chief’s, Resource Advisor’s, and/or other position’s perspective of their work relationship with the SOPL.
Questions

Do students have any questions related to this unit?

Do they have any other questions about this course?
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